# Dry Creek Greenway Master Plan Public Planning Team - Proposed

Name	Agency
Cathy Haagen-Smit	Bike Advocate
Peggy Peterson	Granite Bay Resident
Sharon Roseme	Loomis Basin Horsemans Association
Sandy Harris	Granite Bay Homeowners Association
Gregg Bates	Dry Creek Conservancy
Stephanie Austin-Goodman	Friends and Lovers of Miners Ravine
Marilyn Jasper	Sierra Club
Ted Gaines (Melanie)	Granite Bay MAC
Harriette White (Ruth)	Horseshoe Bar MAC
Monroe DeJarnette	Newcastle/Ophir MAC
Sue Setters	Penryn AAC
George Brown	West Placer MAC
Noe Fierros	Placer County Planning Commissioner, District 1
Bill Santucci (E.J.)	West Placer MAC
Julie Hanson	Actium Development
Tom Lumbrazo	Thomas J. Lumbrazo Planning, Inc.
John Costa	BIA
Jeff Darlington	Placer Land Trust
Shawna Martinez	Sierra College Biology Dept. Chair
Ed Pandolfino	Sierra Foothills Audubon Society

#### Dry Creek Greenway Master Plan Team Roles and Responsibilities

#### The specific tasks for the **Project Oversight Team** are:

- 1. Attend project orientation meeting (Oct. 21)
- 2. Review report on existing relevant planning efforts (estimated date: mid-Nov.)
- 3. Suggest participants for the Public Planning Team (some Project Team members may be on both teams we'll do this at the Oct. 18th meeting)
- 4. Provide input and comments on the Concept Plan as it is developed (Apr. Jun. 2003)
- 5. Attend second Community Forum (Jul. 2003)
- 6. Attend joint meeting with the Public Planning Team to review Final Master Plan (Sept. 2003).

#### The **Public Planning Team** will be asked to:

- 1. Attend 5 meetings as described under Task 3 (Dec. 2002 Sept. 2003):
  - Meeting #1 DCG Orientation and Review of Existing Opportunities and Constraints
  - Meeting #2 Review Goals and Policies
  - Meeting #3 Review proposed trails, services, connections, features and acquisition priorities
  - Meeting #4 Review Management Strategy, Costs and Funding Strategy
  - Meeting #5 Review Final Master Plan
- 2. Attend the second Community Forum (Jul. 2003)

#### Dry Creek Greenway Master Plan Project Overview

The Dry Creek Greenway has been proposed as a multi-jurisdictional open space and park system providing resources to the local communities in southeastern Placer County as well as the surrounding region. The Dry Creek Greenway will provide a critical link in the continuous 60-mile open space and trail system that includes Folsom Lake State Park, the American River Parkway, the Ueda Parkway and the Dry Creek Parkway. The impetus to create the Greenway arises from the recognition that Dry Creek and its tributaries provide important natural habitat, flood control capacity, cultural resources, water quality benefits and unique recreation opportunities. These benefits are potentially threatened by the increasingly urbanized character of the watershed. The Dry Creek Greenway Master Plan will protect the natural waterways and riparian corridors by describing the types of land uses, recreation activities and management practices that will be allowed within the Greenway boundaries as the surrounding communities and County change over time.

Development of the Master Plan is critical to preservation of the Dry Creek Greenway because it will provide a uniform and consistent planning tool for the various entities that have jurisdiction in the Greenway. The Greenway is located in portions of Placer County, the City of Roseville, the City of Rocklin, and the Town of Loomis, each of which has its own General Plan and zoning ordinance. In addition, there are a number of special districts and regulatory agencies that have oversight for particular resources and services within the Greenway. An important goal of this project will be to develop a Master Plan that can be adopted by these various entities and incorporated into their planning and operational strategies. Preserving and enhancing the integrity of the Greenway's many resources depends on this jurisdictional coordination. The collaboration demonstrated through adoption of the Master Plan will also enhance the ability of the Greenway partners to secure funding for individual and joint Greenway projects.

This project will also include a significant public participation element. The successful design of the Greenway facilities, policies for management and operations, adoption by local jurisdictions, and public stewardship will all depend heavily on how well the Master Plan reflects the needs and values of the local communities and neighborhoods. In addition, there are a number of related planning and stewardship initiatives already underway in the watershed that will provide important information to the Greenway Master Plan process. These include development of the Dry Creek Watershed Plan, the Placer Legacy Open Space program, and activities of the Dry Creek Conservancy, the Dry Creek Watershed Group, and the City of Roseville.

One of the key challenges of developing the Dry Creek Greenway Master Plan will be balancing the multiple resource objectives of the Greenway. The final Master Plan concept will need to address a wide variety of sometimes conflicting objectives, such as:

- Habitat preservation,
- Public access,
- Equestrian, pedestrian and bicycle trails,
- Recreation,
- Flood conveyance and capacity,
- Water quality,
- Cultural resources.
- Private property rights, and
- Public safety.

Given the complexity of the existing land use and ownership patterns within the Greenway, and the multi-jurisdictional issues discussed above, it will be necessary to consider each portion of the Greenway separately to determine the feasible range of preferred alternatives, and then evaluate how best to fit each alternative into the comprehensive Greenway design. Continuity and connectivity are key Greenway concepts and solutions for addressing currently discontinuous portions of the Greenway must be addressed by the Master Plan. These include the section from Cook Riolo Road to the east side of the Union Pacific rail yard and from Sierra College Boulevard to Folsom Lake.

The scope of this project is to prepare the Dry Creek Greenway Master Plan and to conduct all required analysis, planning and stakeholder coordination. The Master Plan will include a coordinated multi-jurisdictional management strategy for operation of trails and public access, habitat preservation, flood control and water quality. The project also includes development of a Capital Improvement Plan that will address costs for implementing Greenway facilities, maintenance and operations and project priorities. It is anticipated that an Environmental Impact Report will be prepared for the Dry Creek Greenway in the future and that information developed in the Master Plan process will provide the foundation for this document.

# Placer County Planning Department Dry Creek Greenway Master Plan Project

#### **Project Manager**

Kate M. Kirsh, ASLA Foothill Associates

### Biology/ Regulatory

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# Parks & Recreation Planning

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## **Planning**

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# **Water Quality**

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# GIS/Graphics & Technical Services

Edward T. Armstrong, ASLA Ann S. Ranlett Heather M. Hamon Foothill Associates

#### Dry Creek Greenway Master Plan Project Tasks

#### Task 1 - Project Orientation

The project manager will work with Placer County Planning to develop a list of participants for the Dry Creek Greenway (DCG) Project Team. This team will represent those entities within the Greenway with a key role in or responsibility for land use planning, regulation, infrastructure, and public services. The objective of early involvement of these entities is to make sure that their jurisdictional and organizational interests are adequately considered in the planning process and to develop their support for the Greenway. Potential participants may include Placer County Departments of Planning, Facility Services, Parks Division, the Placer County Flood Control District, Placer County Transportation Planning Agency, City of Rocklin, City of Roseville, Town of Loomis, California State Parks, Sacramento County Parks, SAFCA, Dry Creek Conservancy, the Dry Creek Watershed Group, Granite Bay MAC, various regulatory agencies and representative of other jurisdictional or organizational stakeholder interests in the watershed.

Once the DCG Project Team is identified, we will coordinate and conduct a project orientation meeting with the team. The purpose of this meeting will be to:

- familiarize the team with the purpose and organization of the project including objectives, schedule, issues, and anticipated meetings,
- establish contacts with appropriate staff and others,
- identify criteria for participation and potential participants for the Public Planning Team,
- compile information on existing or pending planning activities within the Greenway,
- clarify jurisdictional boundaries, roles and responsibilities, and
- discuss the potential issues and process for the adoption of the Dry Creek Greenway Master Plan by represented jurisdictions.

Coincident with development of the DCG Project Team, a project web site will be established. This site will initially include a description of the project, the project plan and schedule, and contact information. As the project progresses, other information will be posted to document progress and to help keep the public informed about the Dry Creek Greenway.

#### **Task 2 - Inventory Existing Plans**

An important consideration in the adoption and eventual success of the Dry Creek Greenway Master Plan is the degree to which it is compatible with approved existing and future land uses and related policies, and the objective of natural resource preservation. In order to develop a plan that reflects these opportunities and constraints, we will analyze:

- existing parks, bikeway, trails, schools, open space, community and specific plans,
- the General Plans for Placer County, Roseville, Rocklin and Loomis as well as the zoning ordinances,
- any ordinances or agency agreements regulating natural resources,
- private recreation resources,
- public and private property ownership.
- public conservation, agricultural or flood control easements, and
- habitat information currently available within the Greenway.

The data gathered through these analyses will be recorded in a GIS database with different layers representing specific features and jurisdictional areas. This database will

be used to identify gaps in existing plans and to suggest long-term connections possibilities. The database will also be critical in subsequent project tasks to evaluate the feasibility of proposed trail locations, connections to nodes, acquisition priorities, habitat enhancement opportunities, and development of the Management Strategy.

A report will be provided with relevant figures describing and depicting all known relevant planning and implementation efforts, as well as the various other opportunities and constraints captured in the GIS database. This report will be provided to the DCG Project Team for review and comment to make sure that the analysis is complete and accurate. Metadata for the GIS database will be developed as the layers are created identifying data source, resolution, use limitations, age, and other pertinent information.

Maps will also be posted to the project web side following review and approval by Placer County staff.

#### Task 3 - Public Planning Team

Following completion of Task 2, the Project Manager will work with the DCG Project Team to establish a DCG Public Planning Team. The purpose of this team will be to represent the broad range of stakeholder interests and to participate in detailed review of plan elements as they are evolving. It is probable and highly desirable that some membership on the two teams should overlap so that the full spectrum of private and public interests are represented. This will facilitate the eventual adoption of the Master Plan and reduce the amount of time required to get input on the Concept Plan.

Potential Public Planning Team members will be contacted and invited to participate in the project. They will be provided with a clear description of the anticipated time commitment and meeting frequency. Proposed meetings and topics for the Public Planning Team are as follows:

Meeting #1 – DCG Orientation and Review of Existing Opportunities and Constraints

Meeting #2 – Review Goals and Policies

Meeting #3 – Review proposed trails, services, connections, features and acquisition priorities

Meeting #4 – Review Management Strategy, Costs and Funding Strategy

Meeting #5 – Review Final Master Plan

The first meeting will occur following completion of Task 2. The same maps and slide show that were used for the DCG Project Team orientation will be incorporated into the meeting as well as the summary report of the findings from Task 2. The next three meetings will follow the first Community Forum (Task 4) and coincide with development of the Concept Plan (Task 5). The final meeting will follow the second Community Forum (Task 6) and coincide with preparation of the Final Master Plan and Costs (Task 7).

Meeting reminders will be sent at least three weeks in advance by e-mail and by phone where e-mail is not available. All meeting attendance and discussion will be documented. Meeting minutes will be posted to the project web site.

#### Task 4 - Community Forum #1 and Related Outreach

Public participation in the development of the Dry Creek Greenway Master Plan is critical to the project's success. Prior to doing any work on the Concept Plan, two community forums will be held to determine resident priorities and concerns and to explain the benefits of the Greenway. The forums will be held at separate centralized watershed locations, one in the evening during the week and the other on a weekend, to encourage widespread attendance. The Dry Creek Watershed Group will be identified as the official sponsor of the workshops.

Outreach for the forums will use a variety of methods, including articles or notices in the local newspapers, community radio spots, e-mail announcements and focused mailings. Members of the Public Planning Team will also be asked to assist with publicity. Efforts will target members of the Dry Creek Watershed Group, the Dry Creek Conservancy, the Placer Legacy contact lists, neighborhood associations and homeowner groups, schools, public agencies, businesses and developers. We will also work with Placer County, the City of Roseville, the City of Rocklin, the Town of Loomis and local utility providers to identify opportunities to publicize the events through enclosures in their regular mailers or event notices. Community forum publicity will begin at least one month prior to the events.

The format of the first community forum will include an introduction the Dry Creek Watershed Group, an orientation to the Greenway project, the slide show tour of the Greenway, and directed exercises to elicit input on issues, priorities and concerns. The purpose of the directed exercises will be to focus the discussion and to make sure that all participants have an opportunity to communicate.

Workshop attendees will be invited to provide their contact information for notification of future project updates and will be directed to the web site for ongoing project status. Documentation of workshop activities, attendance, priorities and concerns will be developed and posted to the project web site.

#### **Task 5 - Concept Plan Development**

A concept plan will be developed based on the analysis of existing opportunities and constraints, and input from the DCG Project Team and the Public Planning Team. The Concept Plan will serve as the draft of the Final Master Plan and will address the following elements, at a minimum:

#### A. Goals and Policies

- B. Existing Greenway Conditions
  - roads
  - topography
  - population centers
  - land use
  - habitat conditions
  - streambank conditions
  - recreation resources
  - existing and anticipated future floodplain conditions
  - key positive corridor attributes
  - barriers to trail development
  - compatibility of land use with Greenway concept
  - land ownership

#### C. Proposed Greenway Improvements

- vehicle parking/staging areas
- camping facilities
- non-conflicting equestrian, bicycle and pedestrian access
- connections to neighborhoods, key destinations and public facilities
- overlooks
- picnic areas
- fishing platforms
- streambank and/or habitat restoration opportunities
- interpretive sites

#### D. Management Strategy

• project phasing and priorities

• implementation measures

#### E. Cost Estimate

- Individual projects
- Cumulative total
- Maintenance Costs

#### F. Funding Strategy and Sources

The Concept Plan will be developed in the sections outlined above and submitted to the DCG Public Planning Team for review. Sections will be posted to the project website as they are completed for review by the community and the DCG Project Team. Since it is anticipated that members of the DCG Project Team who wish to be involved in the detailed review and development of the Concept Plan will also be participants of the DCG Public Planning Team, separate review meetings with the DCG Project Team will not be held. When new Concept Plan sections are posted, DCG Project Team members will be notified and asked to provide comments and feedback.

Concept Plan information will be developed in a manner that will support the anticipated environmental review process for CEQA and/or NEPA. Since many funding sources for trails projects are from federal programs, it is likely that the Greenway will need a NEPA compliant environmental document at some point in the future.

#### Task 6 - Outreach and Community Forum #2

The Concept Plan will be presented to the public via an outreach campaign and two community forums. The outreach strategy will be comparable to that used for the first community forum. In addition, the local newspapers will be provided with an article and illustration that can be run as a feature item to further publicize the forums.

The forum will begin with a reminder to participants that the purpose of the meeting is to solicit their input and that the plan is still under development. Then a Power Point presentation highlighting the major elements of the Concept Plan, including goals and policies, proposed facilities, trail connections, funding sources, and implementation strategy will be given. Participants will then be asked to provide their comments and suggestions for the Greenway as part of a structured discussion that is organized by the elements of the Concept Plan. Members of the DCG Project Team and the Public Planning Team will be asked to attend the forum to participate in the discussion and provide information to the public about how the Greenway might be implemented in their local communities.

All comments and suggestions from the forums will be documented, and posted to the project web site. Following the forums, issues raised by the community will be brought to the relevant members of the DCG Project Team for consideration and resolution.

#### Task 7 - Prepare Final Master Plan and Costs

The comments from the community forum will be used to revise the Concept Plan and to develop the Final Master Plan. Revisions may include text changes as well as modifications to maps, figures, renderings and plans. The Final Master Plan will be presented to the DCG Public Planning Team and the Project Team at a single meeting, and posted to the project web site.

#### Task 8 - Prepare Capital Improvement Plan

Following completion of the Master Plan, a Capital Improvement Plan will be developed for the improvements that are recommended for implementation of the Dry Creek Greenway. The CIP will include costs and potential funding sources for each project, as well as a consideration of alternative scenarios and mechanisms. The timeline and

strategy for implementation and construction shall also be developed. Financial impacts to the County and any participating city or special district will be identified including ongoing maintenance and replacement costs. The impact to the County's General Fund, Public Safety Fund, and Parks and Facility Services Fund will be also assessed.

Representatives from the County, local jurisdictions and involved agencies and districts will be consulted in preparation of the CIP so that the plan accurately reflects their priorities and is realistic about the availability of funding.

#### Task 9 - Quarterly Reporting and Invoicing

The project manager will maintain regular communication with the Contract Manager and will provide quarterly project status reports by the 10<sup>th</sup> of the month following the end of the calendar quarter (April, July, October and January). The quarterly report will provide a description of activities undertaken, milestones, percent of tasks complete, and any project issues. The description of activities and accomplishments for each task will be in sufficient detail to provide a basis for payment if invoices.

The project manager will also attend the Dry Creek Watershed Group meetings on a regular basis to report on the project status. At least one comprehensive presentation on the project will be provided as requested by the group.